राजस्थान सरकार
अभियोजन निदेशालय, राजस्थान, जयपुर

कर्मांक:— प.12(1)(1)चुनाव / विविध /अभि / 18 / 291 - 50  
दिनांक: 14/10/2018

प्रेषित:—
समस्त उप / सहायक निदेशक अभियोजन,
राजस्थान।

विषय:— आगामी विधानसभा चुनाव की घोषणा पश्चात आदर्श आचार सहिता लागू होने
के संबंध में दिशा निर्देशों की पालना बाबत।

सन्दर्भ:— मुख्य सचिव कार्यालय का आदेश कर्मांक सं.स./ मु.स. 
/ निर्वाचन / 2018 / 01813 व 01814 दिनांक 09.10.2018

महोदय,

उपरोक्त विषयान्तर्गत मुख्य सचिव कार्यालय का आदेश कर्मांक सं.स./ मु.स. 
/ निर्वाचन / 2018 / 01813 व 01814 दिनांक 09.10.2018 की छायाप्रति संलग्न कर लेख है कि
आगामी विधानसभा चुनाव की घोषणा पश्चात समस्त स्थानान्तरण / पदस्थापन 
/ नियुक्तियाँ / पदोन्नतियों / नवीन कार्य आदि आदर्श आचार सहिता लागू होने के संबंध में दिशा
निर्देशों जारी किये गये हैं, अतः उक्त निर्देशों की पालना करें।

संलग्न: उपरोक्तानुसार

(रमेश कुमार शमा)
निदेशक अभियोजन  
राजस्थान, जयपुर

प्रतिलिपि सूचनार्थ एवं आवश्यक कार्यवाही हेतु प्रेषित है:—
1. समस्त शाखा, अभियोजन निदेशालय, राजस्थान जयपुर।

निदेशक अभियोजन  
राजस्थान, जयपुर
उँहें विभागसम्म चुनाव की घोषणा पश्चात आदर्श आचार संहिता लागू होने के साथ ही शासन के कार्यों को अतिरिक्त संबद्धता से किया जाना बाह्यिक है। शासन द्वारा जारी किसी भी आदेश की विश्वसनीयता प्रभावी किए जाने के तत्त्वों आदि में कोई भी संयुक्त आचार संहिता की गरिमा एवं शासन की विश्वसनीयता पर अनादर अभिलक्षण ध्यान आकर्षित करता है।

अतः यह स्पष्टः निर्देशित किया जाता है कि समस्त स्थानांतरण/पदस्थापन/नियुक्तियों/ पदोन्नतियों/नवीन कार्य आदि आदर्श आचार संहिता की सम्पूर्ण निरपेक्ष अनुसूची की परिभाषा में ही संचालित किए जाएं, जिससे कि पूर्व लिंग में (बैकडेट में) उक्त कार्यों के संपादन किए जाने जैसे आक्षेपों से बचा जाए। भारतीय चुनाव आयोग द्वारा आदर्श आचार संहिता की पालनार्थ सभी राज्यों के मुख्य सचिवों की प्रेषित पत्रांक 464/INST/2007-PLN-I दिनांक 07.01.07 में स्थानांतरण एवं पदस्थापन संबंधी विशेष निर्देशनों में विनियम (VI) पर अंकित निर्देशों के अनुसार में विषयकः हाल ही में जारी स्थानांतरण आदेशों बाबत निर्देशित किया जाता है कि इनके अधीन कार्यमुक्त/कार्यहरण से श्रेष्ठ कोई कर्मचारी/अधिकारी अभिनव जिनका सम्बन्ध मुख्य सचिव अधिकारी भर्ती हो/करें।

(डी.बी.गुप्ता)
मुख्य सचिव
प्रतिलिपि निम्नांकित को सूचनार्थ एवं आदर्शक कार्यवाही हेतु प्रेषित है--
1. समस्त अतिरिक्त मुख्य सचिव/प्रमुख शासन सचिव/शासन सचिव/आयुक्त/विशेषता शासन सचिव, शासन सचिवालय, जयपुर।
2. मुख्य निर्वाचन अधिकारी, राजस्थान, जयपुर।

संयुक्त सचिव

कार्य संख्या - 4013 (मुख्य शचिव), पूर्ववाक, शासन सचिवालय, जयपुर। टेलेफोन - 0141-2385890 (Telefax), email - dso-rj@nic.in
राजस्थान सरकार
मुख्य सचिव कार्यालय

दिनांक: 09.10.2018

:- आदेश :-

आदेश आचार सहिता के संदर्भ में मुख्य निवाचन अधिकारी, राजस्थान द्वारा जारी
आदेश क्र. एफ.3(1)(9)/Elect/2018/6965 दिन. 08.10.18 द्वारा गठित स्वीकृत समिति के समक्ष प्रकरण प्रस्तुत करते हेतु निम्न की अनुपालना सूचित करते हैं:-

1. आदेश आचार सहिता से संबंधित समस्त प्रस्ताव व सम्बन्धित प्रशासनिक विभाग
द्वारा प्रमुख शासन सचिव, सामान्य प्रशासन विभाग को प्रस्तुत किए जाने। कृपया
संबंधित विभाग अपने तत्त्वाधारण में कार्यालय स्वायत्त निगमों, राजकीय
निगमों, बोर्ड एवं सर्वजनिक उपक्रमों को भी अपने तत्त्व पर तदुसार सूचित
करवाना सूचित करते हैं कि उनके द्वारा किये जाने वाले प्रभाव प्रकृति के
समस्त कार्यों/प्रकरणों को संबंधित प्रशासनिक विभाग ही प्रस्तुत करेंगे।

2. उज्जवल संबंधित आदेश की निर्देश पालना सूचित करते हुए स्वायत्त/ पदस्थापन,
नवीन नियुक्तियाँ एवं अन्य ऐसे समस्त कार्य, जो आदेश आचार
सहिता एवं निवाचन आयोग द्वारा समय-समय पर जारी होते हैं वाले निर्देशों से
प्रभावित हों, का समस्त अनुच्छेदित विभागों के परिषद में विभागीय स्तर पर
परीक्षण पाठ्यक्रम, केवल अपरिहार्य/अत्याधुनिक प्रकरण ही स्पष्ट औचित्य के साथ
समिति के समक्ष प्रस्तुत करेंगे।

(डी.बी.गुप्ता)
मुख्य सचिव

प्रतिलिपि निर्माणित को सूचनार्थ एवं आवश्यक कार्यवाही हेतु प्रस्तुत है:-

1. समस्त अन्तरराष्ट्रीय मुख्य सचिव/प्रमुख शासन सचिव/शासन सचिव/आयुक्त/निवेशित शासन सचिव, शासन सचिवालय, जयपुर।
2. मुख्य निवाचन अधिकारी, राजस्थान, जयपुर।

संयुक्त सचिव

कार्य संचालन - 4013 (मुख्य भवन), बूढ़ाल, शासन सचिवालय, जयपुर। कृपया - 0141-2385890 (Telefax), email- dscs-rj@nic.in
ELECTION COMMISSION OF INDIA
Nirvachan Sadan, Ashoka Road, New Delhi-110001

464/INST/2007-PLN-I Dated: 07.01.07

To,
Chief Secretary, of States and UTs
Chief Electoral Officer of States and UTs

SUB:- CODE OF CONDUCT – DO’s & DON’T’s

The Commission has issued various instructions on observance of code of conduct from time to time. Important aspects of the code of conduct are reiterated below:

On Welfare schemes and governmental works:

1. Announcement of new projects or programme or concessions or financial grants in any form or promises thereof or laying of foundation stones, etc., which have the effect of influencing the voters in favour of the party in power is prohibited.

2. These restrictions apply equally to new schemes and also ongoing schemes. But it does not mean that in the case of national, regional and State utility schemes, which have already been brought up to the stage of completion, their utilization or functioning in public interest should be stopped or delayed. The coming into force of the Model Code of Conduct cannot be given as an excuse for not commissioning such schemes or allowing them to remain idle. At the same time, it should be ensured that the commissioning of such schemes is done by civil authority and without associating political functionaries and without any fanfare or ceremonies whatever, so that no impression is given or created that such commissioning has been done with a view to influencing the electorate in favour of the ruling party. If in doubt, a clarification should be obtained from Chief Electoral Officer/Election Commission of India.

3. It is further clarified that simply because a budget provision has been made for any particular scheme or the scheme has been sanctioned earlier or a reference to the scheme was made in the address of the Governor or the budget speech of the Minister it does not automatically mean that such schemes can be announced or inaugurated or otherwise taken up after the announcement of elections while the
Model Code of conduct is in operation, since they will clearly be intended to influence the voters. Such actions if undertaken will be considered a violation of the model code of conduct.

4. No fresh sanctions for governmental schemes should be made. Review by political executive (Ministers etc.) and processing of beneficiary oriented schemes, even if ongoing, should be stopped till completion of elections. No fresh release of funds on welfare schemes and works should be made or contract for works awarded in any part of the state where election is in progress without prior permission of the Commission. This includes works under the Member of Parliament (including Rajya Sabha members) Local Area Development fund or MLAs / MLCs Local Area Development Fund, if any such scheme is in operation in the state.

5. No work shall start in respect of which even if work orders have been issued before the model code came into effect, if the work has actually not started in the field. These works can start only after the completion of election process. However, if a work has actually started, that can continue.

6. There shall be no bar to the release of payments for completed work(s) subject to the full satisfaction of the concerned officials.

7. Commission does not refuse approval for schemes undertaken for tackling emergencies or unforeseen calamities like providing relief to people suffering from drought, floods, pestilences, other natural calamities or welfare measures for the aged, infirm etc. In these matters, however, prior approval of the Commission should be taken and all ostentatious functions should be strictly avoided and no impression should be given or allowed to be created that such welfare measures or relief and rehabilitation works are being undertaken by the Government in office so as to influence the electors in favour of the party in power which at the same time will adversely affect the prospects of the other parties.

On Transfers and posting of officials:

The Commission directs that there shall be a total ban on the transfer of all officers/officials connected with the conduct of the election. These include but are not restricted to:

(i) The Chief Electoral Officer and Additional/Joint/Deputy Chief Electoral Officers;

(ii) Divisional Commissioners;
(iii) The District Election Officers, Returning Officers, Assistant Returning Officers and other Revenue Officers connected with the Conduct of Elections;

(iv) Officers of the Police Department connected with the management of elections like range IGs and DIGs, Senior Superintendents of Police and Superintendents of Police, Sub-divisional level Police Officers like Deputy Superintendents of Police and other Police officers who are deputed to the Commission under section 23A of the Representation of the People Act, 1951;

(v) Other officers drafted for election works like sector and zonal officers, Transport cell, EVM cell, Poll material procurement & distribution cell, Training cell, Printing Cell etc. Senior officers, who have a role in the management of election in the State, are also covered by this direction.

(vi) The transfer orders issued in respect of the above categories of officers prior to the date of announcement but not implemented till the time when model code came into effect should not be given effect to without obtaining specific permission from the Commission.

(vii) This ban shall be effective till the completion of the election process.

(viii) In those cases where transfer of an officer is considered necessary on account of administrative exigencies, the State Government may, with full justification, approach the Commission for prior clearance.

(ix) No appointments or promotions in Government / Public Undertakings shall be made during this period, without prior clearance of the Commission.

On Misuse of Official Machinery:

1. Official vehicles cannot be used for electioneering work. 'Official Vehicles' include all vehicles belonging to the -
   o Central Government,
   o State Government,
   o Public Undertakings of the Central and State Government,
   o Joint Sector Undertakings of Central and State Government,
   o Local Bodies, Municipal Corporations, Municipalities,
   o Marketing Boards (by whatever name known),
   o Cooperative Societies,
   o Autonomous District Councils, or
   o Any other body in which public funds, however small a portion of the total, are invested, and also
   o Vehicles belonging to the Ministry of Defense and the Central Police Organizations under the Ministry of Home Affairs and State Governments.
2. It is open for a minister of the Union or State to make private visits using his or her private vehicle(s). For such private visits, the official personal staff of the ministers shall not accompany them. However, if a Minister is traveling in some emergent situation, out of his HQ on purely official business, which cannot be avoided in public interest, then a letter certifying to this effect should be sent from the Secretary concerned of the Department to the Chief Secretary of the state where the Minister intends to visit, with a copy to the Commission. During such tour, the Chief Secretary may provide the Minister with Government vehicle and accommodation and other usual courtesies for his official trip. However, immediately preceding or during or in continuation of such an official tour, no minister can carry out or combine any election campaign or political activity. The Commission will keep watch on such arrangements in due consultation with its Chief Electoral Officer.

3. No Minister, whether of union or state, will summon any election related officer of the constituency or the State, for any official discussions during the period of elections commencing with the announcement of the elections. Only exception will be when a Minister, in his capacity as in charge of the department concerned, or a Chief Minister undertakes an official visit to a constituency, in connection with failure of law and order or a natural calamity or any such emergency which requires personal presence of such Ministers/Chief Ministers for the specific purpose of supervising review/salvage/relief and such like purpose.

4. Ministers are entitled to use their official vehicles only for commuting from their official residence to their office for official work provided that such commuting is not combined with any electioneering or any political activity.

5. Ministers, whether of the Union or State, shall not combine in any manner their official tours with election work.

6. Whether on a private or official visit, no pilot car(s) or car(s) with beacon lights of any colour or car(s) affixed with sirens of any kind shall be used by any political functionary, even if the State administration has granted him a security cover requiring presence of armed guards to accompany him on such visit. This is applicable whether the vehicle is government owned or private owned.

7. Any official who meets the Minister on his private visit to the constituency where elections are being held shall be guilty of misconduct under the relevant service rules; and if he happens to be an official mentioned in Section 129 (1) of the Representation of People Act, 1951, he shall also
be additionally considered to have violated the statutory provisions of that
Section and liable to penal action provided thereunder.

OTHER 'DOS AND DON'TS' FOR THE GUIDANCE OF THE CANDIDATES AND
POLITICAL PARTIES TO BE OBSERVED FROM THE ANNOUNCEMENT OF AN
ELECTION AND UNTIL THE COMPLETION OF THE PROCESS OF ELECTION.

The Commission has drawn up a list of 'dos' and 'don'ts' to be followed by
candidates and political parties after the announcement of elections and till the
completion of the process of elections. The Commission has directed that this be given
the widest possible publicity and its contents brought to the knowledge of all candidates
and political parties including in the official language of the State.

It must be clearly brought to the notice of candidates and political parties that the
list of Dos' and Dons' is only illustrative and not exhaustive and is not intended
to substitute or modify other detailed directions/instructions on the above
subjects, which must be strictly observed and followed.

DO'S:

(1) Ongoing programmes, which actually started in the field before the
announcement of elections may continue.

(2) Relief and rehabilitation measures to the people in areas affected by floods,
drought, pestilence, and other natural calamities, can commence and continue.

(3) Grant of cash or medical facilities to terminally or critically ill persons can
continue with appropriate approvals.

(4) Public places like maidans must be available impartially to all parties/contestng
candidates for holding election meetings. So also use of helipads must be
available impartially to all parties/contestng candidates, to ensure a level playing
field.

(5) Criticism of other political parties and candidates should relate to their policies,
programme, past record and work.

(6) The right of every individual for peaceful and undisturbed home life should be fully
safeguarded.

(7) The local police authorities should be fully informed of the venue and
time of the proposed meetings well in time and all necessary permissions
taken.

(8) If there are any restrictive or prohibitory orders in force in the place of the
proposed meeting, they shall be fully respected. Exemption, if necessary, must
be applied for and obtained well in time.

(9) Permission must be obtained for the use of loudspeakers or any other such
facilities for the proposed meetings.
(10) The assistance of the police should be obtained in dealing with persons disturbing meetings or otherwise creating disorder.

(11) The time and place of the starting of any procession, the route to be followed and the time and place at which the procession will terminate should be settled in advance and advance permissions obtained from the police authorities.

(12) The existence of any restrictive orders in force in the localities through which the procession has to pass should be ascertained and fully complied with. So also all traffic regulations and other restrictions.

(13) The passage of the procession must be without hindrance to traffic.

(14) Cooperation should be extended to all election officials at all times to ensure peaceful and orderly poll.

(15) All Workers must display badges or identity cards.

(16) Unofficial identity slips issued to voters shall be on plain (white) paper and not contain any symbol, name of the candidate or name of the party.

(17) Restrictions on plying of vehicles during the campaign period and on poll day shall be fully obeyed.

(18) (Except voters, candidates and their election/polling agents), only persons with a specific valid authority letter from the Election Commission can enter any polling booth. No functionary however highly placed (e.g. Chief Minister, Minister, MP or MLA etc) is exempt from this condition.

(19) Any complaint or problem regarding the conduct of elections shall be brought to the notice of the observer appointed by the Commission/Returning Officer/Zonal/Sector Magistrate/Election Commission of India.

(20) Directions/orders/instructions of the Election Commission, the Returning Officer, and the District Election Officer shall be obeyed in all matters related to various aspects of election.

(21) Do leave the constituency after the campaign period is over if you are not a voter or a candidate or candidate’s election agent from that constituency.

**DON'Ts**

(1) Any and all advertisements at the cost of the public exchequer regarding achievements of the party/Government in power as prohibited.

(2) No Minister shall enter any polling station or the place of counting, unless he or she is a candidate or as a voter only for voting.

(3) Official work should not at all be mixed with campaigning/electioneering.

(4) No inducement, financial or otherwise, shall be offered to the voter.

(5) Caste/communal feelings of the electors shall not be appealed to.
(6) No activity, which may aggravate existing differences or create mutual hatred or cause tension between different castes, communities or religious or linguistic groups shall be attempted.

(7) No aspect of the private life, not connected with the public activities, of the leaders or workers of other parties shall be permitted to be criticized.

(8) Other parties or their workers shall not be criticized based on unverified allegations or on distortions.

(9) Temples, mosques, churches, gurudwaras or any place of worship shall not be used as places for election propaganda, including speeches, posters, music etc., on electioneering.

(10) Activities which are corrupt practices or electoral offences such as bribery, undue influence, intimidation of voters, personation, canvassing within 100 meters of a polling station, holding of public meetings during the period of 48 hours ending with the hour fixed for the close of the poll and conveyance of voters to and from polling stations are prohibited.

(11) Demonstrations or picketing before the houses of individuals by way of protesting against their opinion or activities shall not be resorted to.

(12) Subject to the local laws, no one can make use of any individual’s land, building, compound wall, vehicles etc. for erecting flag staffs, putting up banners, pasting notices or writing slogans etc. without specific permission of the owner (to be shown to and deposited with the District Election Officer).

(13) No disturbances shall be created in public meetings or processions organised by other political parties or candidates.

(14) Processions along places at which another party is holding meetings shall not be undertaken.

(15) Processionists shall not carry any articles, which are capable of being misused as missiles or weapons.

(16) Posters issued by other parties and candidates shall not be removed or defaced.

(17) Posters, flags, symbols or any other propaganda material shall not be displayed in the place being used on the day of poll for distribution of identity slips or near polling booths.

(18) Loudspeakers whether static or mounted on moving vehicles shall not be used either before 6 a.m. or after 10 a.m. and without the prior written permission of the authorities concerned.
(19) L oudspeakers shall also not be used at public meetings and processions without the prior written permission of the authorities concerned. Normally, such meetings/processions will not be allowed to continue beyond 10.00 p.m. in the night and will be further subject to the local laws, local perceptions of the security arrangements of the area and other relevant considerations like weather conditions, festival season, examination period, etc.

(20) No liquor should be distributed during elections.

(21) On the day of the poll, no person who has been assessed to be having a security threat and therefore given official security shall enter the vicinity of a polling station premise (within 100 meters) with his security personnel. Further, on the day of the poll no such person shall move around in a constituency with his security personnel. If the person provided with official security happens to be a voter also, then he or she shall restrict his/her movement accompanied by security personnel, to voting only.

(22) No person who has been assessed to be having a security threat and therefore provided official security or who has private security guards for himself, shall be appointed as an election agent or polling agent or counting agent.

NOTE: The above list of Do’s and Don’ts is only illustrative and not exhaustive and is not intended to substitute any other detailed orders, directions/instructions on the above subjects, which must be strictly observed and followed.

The clarification/approval of the Election Commission of India/Chief Electoral Officer of your State should be obtained in cases of doubt.

Please acknowledge the receipt of this letter.

Your’s faithfully,

Sd/-

(Jai Priye Prakash)
Deputy Election Commissioner